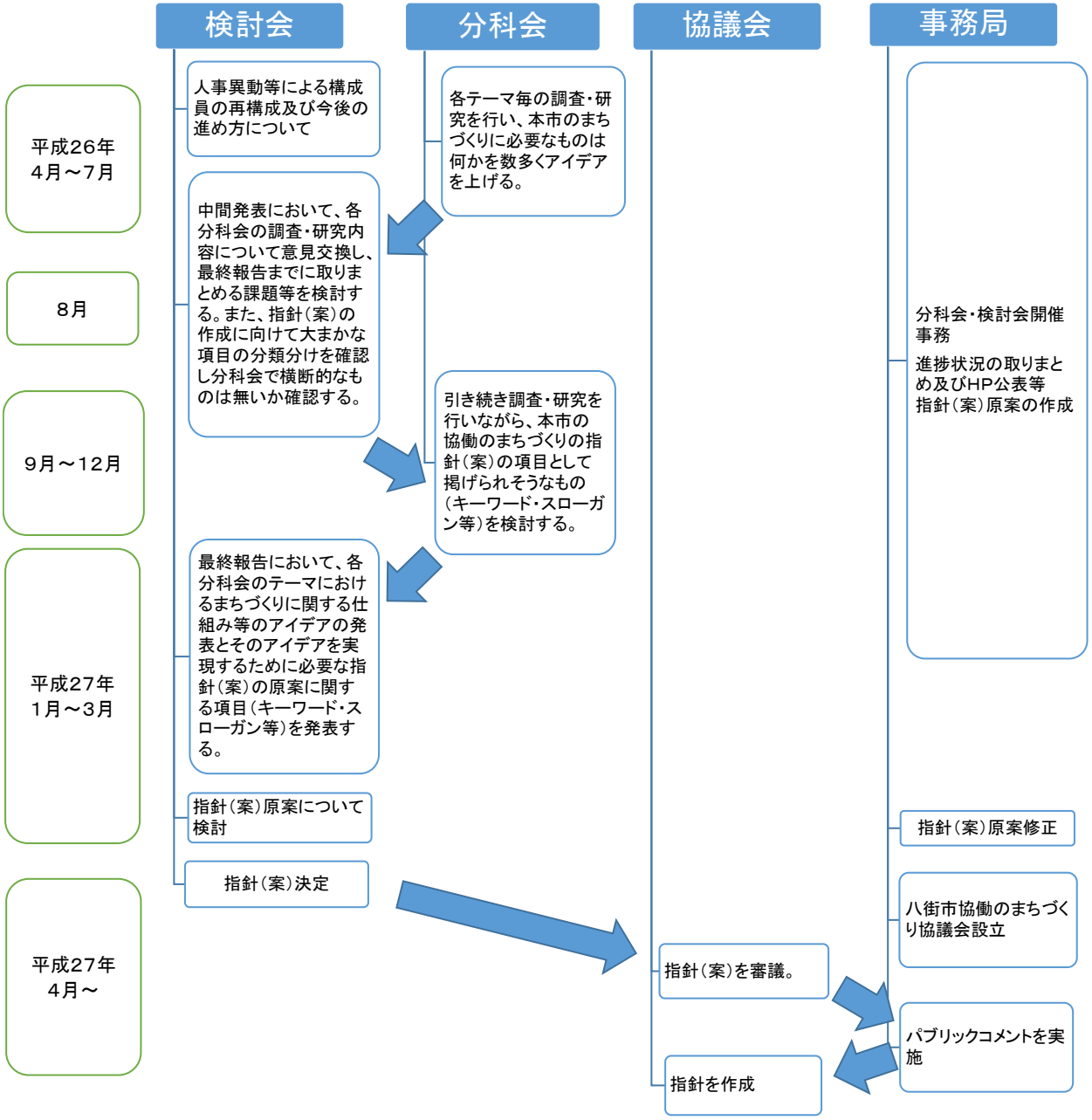八街市協働のまちづくり指針作成工程