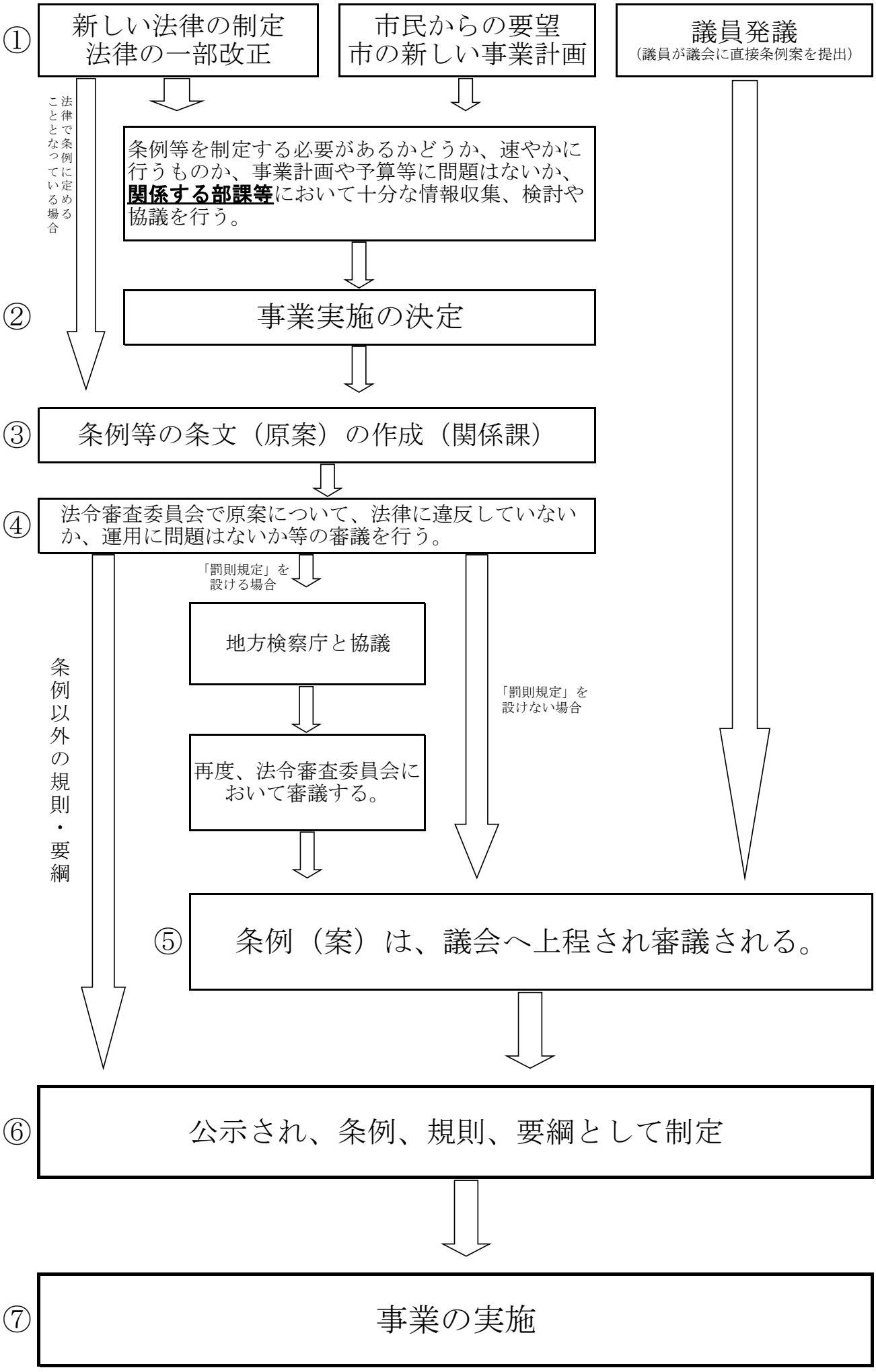八街市の条例等（規則や要綱など）の制定までの流れ